

# BIENNIAL PERFORMANCE AUDIT OF THE BALTIMORE CITY HEALTH DEPARTMENT

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#### **OUTLINE**

- 1. Audit Objectives and Scope
- 2. FYs 2021 and 2020 Grant Awards
- 3. Subrecipients Monitoring
- 4. Risk and Potential Effects
- 5. Findings
- 6. Implementation Status of Prior Findings
- 7. Questions?

#### **AUDIT OBJECTIVE AND SCOPE**

- To determine whether BCHD has effective monitoring controls over subrecipients to comply with Federal and Maryland State (State) regulations.
- Follow-up on prior findings and recommendations included in the previous Biennial Performance Audit Report
- Fiscal Years 2021 and 2020



## FYS 2021 AND 2020 GRANT AWARDS AND SUBRECIPIENTS FUNDING (FEDERAL AND STATE) <sup>1</sup>

F12021	Amount	Number of Awards <sup>2</sup>
Total Grant Awards Received	\$145,078,967	102
Total Subrecipient Funding	\$39,934,075	210
Ryan White Subrecipient Funding	\$15,035,458	88
Percentage of Subrecipient Funding Awarded to Ryan White	38 Percent	42 Percent
FY2020	Amount	Number of Awards <sup>2</sup>
FY2020 Total Grant Awards Received	<b>Amount</b> \$79,303,934	Number of Awards <sup>2</sup> 65
Total Grant Awards Received	\$79,303,934	65
Total Grant Awards Received Total Subrecipient Funding	\$79,303,934 \$33,943,343	65 179
Total Grant Awards Received Total Subrecipient Funding Ryan White Subrecipient Funding	\$79,303,934 \$33,943,343	65 179

**Note:** <sup>1</sup> The numbers are based on the grants and subrecipients list provide by BCHD.

EV2024

Number of Awards?

<sup>&</sup>lt;sup>2</sup> One Subrecipient can have multiple awards.

## SUBRECIPIENTS MONITORING AND BENEFITS OF MONITORING

#### I. Subrecipients monitoring

- The granting entities require oversight of subrecipients.
- It includes reviewing the operational and fiscal practices of the subrecipients.

#### II. Benefits of monitoring

- Identifying and correcting internal control problems timely
- Producing more accurate and reliable information
- Aids in preparing financial statements
- Allows entities to provide periodic certifications or assertions the effectiveness of internal control

### RISK AND POTENTIAL EFFECTS

#### I. Key Risk

Noncompliance

#### **II. Potential Effects of Non-compliance**

- Withholding of cash payments pending correction of the deficiency
- Wholly or partially suspending or terminating the Federal award
- Disallowing all or part of the cost of the activity not in compliance
- Withholding further Federal awards for the project or program

#### FINDING I

Caption - Ineffective Subrecipient Monitoring Cannot Confirm Whether Grant Funds Are Being Used in Compliance with Terms and Conditions of Awards.

**Condition** – BCHD's internal control system over monitoring is not structured to provide effective monitoring of subrecipients.

#### **I. Overall Monitoring Conditions**

- There is no coordinated effort to oversee the monitoring activities over all subrecipients
- 2. Lack of a comprehensive monitoring schedule
- 3. Lack of complete subrecipient population detail

- 4. Federal Grant Subrecipients
  - BCHD only monitored the recipients of federal funding under the Ryan White program.
  - For FY2020 and FY2021 BCHD monitored approximately 50% of Ryan White subs. However, they should have monitored 100%.
    - FY2021 19 of 35, or 54 %
    - FY2020 18 of 36, or 50%
  - BCHD selected either the Part A or Part B funding stream to monitor the Ryan White program. According to BCHD, this satisfies monitoring requirements for all funding streams. However, Health Resources and Services Administration (HRSA) requires Part A and Part B to be monitored independently.

- 5. State Grant Subrecipients
  - BCHD does not monitor all State grant subrecipients; instead, they monitor only those State funded recipients receiving Ryan White State Special Grant Funds.
    - FY2021 One of 23, or four percent of Ryan White State Special subrecipients monitored
    - FY2020 Two of 23, or nine percent of total Ryan White State Special subrecipients monitored

#### II. Single Audit Reporting and Follow-up

1. BCHD stated some of the subrecipients who expended more than \$750,000 in federal awards were a year or more behind in obtaining their Single Audit.

The Department of Audits found:

- Twelve submitted their Single Audit report for both FY2021 and 2020
- Five only submitted their Single Audit report in FY2020
- The remaining five did not submit their Single Audit report in either year
- 2. The BCHD does not follow up with subrecipients to address any findings noted in subrecipients' Single Audit reports.

#### **III. Desk Reviews**

- 1. BCHD does not consistently review time and effort reports for payroll charges
- Fiscal monitoring checklist does not address period of performance. However, according
  to BCHD, they have a practice of examining if expenditures were spent in allowable time
  when reviewing expenditure documentation.
- 3. BCHD answers a yes or no question for program income but does not test or verify for program income.
- 4. BCHD did not have procedures to guide staff to follow up with subrecipients who did not provide documentation for the desk audit.

- 5. Although BCHD performs desk reviews, BCHD did not include all grant requirements in their review process. For example,
- In one subrecipient review, rent and utilities were charged as direct cost rather than charging them as indirect cost. This is an unallowable cost per Ryan White terms and conditions.
- There is no evidence of review of program income
- There is no evidence of subrecipients providing Single Audit reports

#### Cause I

- Lack of formal (written, dated, approved) policy and procedures (P&P) for subrecipient monitoring. BCHD has a drafted P&P. However, it does not consider key elements, for example:
  - Requirement to follow up on Single Audit findings
  - Programmatic monitoring requirements
  - Record and retention policies of completed monitoring reports
  - Policy focuses on only those subrecipients receiving federal funding but should encompass those that do not as well.

#### Cause II

- BCHD did not perform a risk assessment of subrecipients as required by Federal regulations for FY21 or FY20. Although BCHD has a draft risk assessment template for subrecipients monitoring, it lacks key considerations, for example:
  - Programs designated as high risk by the federal government, grants that are new or will be closing out
  - Programs that have received substantial increase or decrease in funding
  - Consideration of entities that may have become suspended or debarred during the year

### **IMPLEMENTATION STATUS OF PRIOR FINDINGS**

SERVICE	PERFORMANCE MEASURE	IMPLEMENTATION STATUS
717 – Environmental Inspection Services	Percent of Mandated Food Service Facility Inspections Completed	Partially Implemented
718 – Chronic Disease Prevention	Percent of Tobacco Outlets Checked for Compliance with Baltimore City Laws	Partially Implemented



Questions?